



XACML v3.0 Core and Hierarchical Role Based Access Control (RBAC) Profile Version 1.0

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- *eXtensible Access Control Markup Language (XACML) Version 3.0*. Edited by Erik Rissanen. Latest version: <http://docs.oasis-open.org/xacml/3.0/xacml-3.0-core-spec-en.html>.

Abstract:

This specification defines a profile for the use of XACML in expressing policies that use role based access control (RBAC). It extends the XACML Profile for RBAC Version 1.0 to include a

recommended Attribute field for roles, but reduces the scope to address only “core” and “hierarchical” RBAC. This specification has also been updated to apply to XACML v3.0.

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Table of Contents

1	Introduction.....	5
1.1	Background.....	5
1.2	Glossary.....	5
1.3	XML Entity Declarations	6
1.4	Terminology	6
1.5	Normative References	6
1.6	Non-Normative References	6
1.7	Scope.....	6
1.8	Role.....	7
1.9	Policies.....	7
1.10	Multi-Role Permissions	8
2	Example.....	9
2.1	Permission <PolicySet> for the manager role	9
2.2	Permission <PolicySet> for employee role.....	10
2.3	Role <PolicySet> for the manager role.....	11
2.4	Role <PolicySet> for employee role	12
2.5	HasPrivilegesOfRole Policies and Requests.....	12
3	Assigning and Enabling Role Attributes	15
4	Implementing the RBAC Model.....	16
4.1	Core RBAC	16
4.2	Hierarchical RBAC	17
5	Profile	18
5.1	Roles and Role Attributes	18
5.2	Role Assignment or Enablement	18
5.3	Access Control.....	18
6	Identifiers	19
6.1	Profile Identifier	19
6.2	Role Attribute	19
6.3	Action Attribute Values	19
7	Conformance	20
7.1	As a policy processor.....	20
7.2	As an XACML request generator.....	20
Appendix A.	Acknowledgments.....	21
Appendix B.	Revision History	22

1 Introduction

1.1 Background

{non-normative}

This specification defines a profile for the use of the OASIS eXtensible Access Control Markup Language (XACML) [XACML] to meet the requirements for “core” and “hierarchical” *role* based access control (*RBAC*) as specified in [ANSI-RBAC]. Use of this profile requires no changes or extensions to standard XACML Version 3.0. Compared to the Core and hierarchical *role* based access control (*RBAC*) profile of XACML v2.0 [RBAC-V2] there are is no new functionality, rather the specification has just been updated for XACML 3.0.

This specification begins with a non-normative explanation of the building blocks from which the *RBAC* solution is constructed. A full example illustrates these building blocks. The specification then discusses how these building blocks may be used to implement the various elements of the *RBAC* model presented in [ANSI-RBAC]. Finally, the normative section of the specification describes compliant uses of the building blocks in implementing an *RBAC* solution.

This specification assumes the reader is somewhat familiar with XACML. An introduction to the *RBAC* model is available in [RBACIntro].

1.2 Glossary

HasPrivilegesOfRole policy

An optional type of <Policy> that can be included in a Permission <PolicySet> to allow support queries asking if a subject “has the privileges of” a specific *role*. See Section 2.5: HasPrivilegesOfRole Policies and Requests.

Junior role

In a *role* hierarchy, Role A is junior to Role B if Role B inherits all the *permissions* associated with Role A.

Multi-role permissions

A set of *permissions* for which a user must hold more than one *role* simultaneously in order to gain access.

Permission

The ability or right to perform some action on some resource, possibly only under certain specified conditions.

PPS

Permission <PolicySet>. See Section 1.9: Policies.

RBAC

Role based access control. A model for controlling access to resources where permitted actions on resources are identified with *roles* rather than with individual subject identities.

Role Enablement Authority

An entity that assigns *role* attributes and values to users or enables *role* attributes and values during a user's session.

RPS

Role <PolicySet>. See Section 1.9: Policies.

Role

42 A job function within the context of an organization that has associated semantics regarding the
43 authority and responsibility conferred on the user assigned to the **role** [ANSI-RBAC].

44 Senior role

45 In a **role** hierarchy, Role A is senior to Role B if Role A inherits all the **permissions** associated
46 with Role B.

47 1.3 XML Entity Declarations

48 In order to improve readability, the examples in this specification assume use of the following XML
49 Internal Entity declarations:

50

```
51 <!ENTITY xml "http://www.w3.org/2001/XMLSchema#">  
52 <!ENTITY rule-combine "urn:oasis:names:tc:xacml:1.0:rule-combining-algorithm:">  
53 <!ENTITY policy-combine "urn:oasis:names:tc:xacml:1.0:policy-combining-algorithm:">  
54 <!ENTITY function "urn:oasis:names:tc:xacml:1.0:function:">  
55 <!ENTITY subject-category "urn:oasis:names:tc:xacml:1.0:subject-category:">  
56 <!ENTITY subject "urn:oasis:names:tc:xacml:1.0:subject:">  
57 <!ENTITY role "urn:oasis:names:tc:xacml:2.0:subject:role:">  
58 <!ENTITY roles "urn:example:role-values:">  
59 <!ENTITY resource "urn:oasis:names:tc:xacml:1.0:resource:">  
60 <!ENTITY action "urn:oasis:names:tc:xacml:1.0:action:">  
61 <!ENTITY actions "urn:oasis:names:tc:xacml:2.0:actions:">  
62 <!ENTITY environment "urn:oasis:names:tc:xacml:1.0:environment:">  
63 <!ENTITY category "urn:oasis:names:tc:xacml:3.0:attribute-category:">
```

64 For example, “&xml:string” is equivalent to “http://www.w3.org/2001/XMLSchema#string”.

65 1.4 Terminology

66 The key words “MUST”, “MUST NOT”, “REQUIRED”, “SHALL”, “SHALL NOT”, “SHOULD”, “SHOULD
67 NOT”, “RECOMMENDED”, “MAY”, and “OPTIONAL” in this document are to be interpreted as described
68 in [RFC2119].

69 1.5 Normative References

- 70 [RFC2119] Bradner, S., “Key words for use in RFCs to Indicate Requirement Levels”, BCP
71 14, RFC 2119, March 1997. <http://www.ietf.org/rfc/rfc2119.txt>.
72 [XACML] *eXtensible Access Control Markup Language (XACML) Version 3.0*. 22 January
73 2014. OASIS Standard. [http://docs.oasis-open.org/xacml/3.0/xacml-3.0-core-
74 spec-os-en.html](http://docs.oasis-open.org/xacml/3.0/xacml-3.0-core-spec-os-en.html)

75 1.6 Non-Normative References

- 76 [ANSI-RBAC] NIST, Role Based Access Control, ANSI INCITS 359-2004,
77 <http://csrc.nist.gov/rbac/>
78 [RBACIntro] D. Ferraiolo, R. Sandhu, S. Gavrila, D.R. Kuhn, R. Chandramouli, Proposed
79 NIST Standard for Role-Based Access Control, ACM Transaction on Information
80 and System Security, Vol. 4, No. 3, August 2001, pages 224-274,
81 <http://csrc.nist.gov/rbac/rbacSTD-ACM.pdf>
82 [RBAC-V2] *Core and hierarchical role based access control (RBAC) profile of XACML v2.0*. 1
83 February 2005. OASIS Standard. [http://docs.oasis-
84 open.org/xacml/2.0/access_control-xacml-2.0-rbac-profile1-spec-os.pdf](http://docs.oasis-open.org/xacml/2.0/access_control-xacml-2.0-rbac-profile1-spec-os.pdf)

85 1.7 Scope

86 **Role** based access control allows policies to be specified in terms of subject **roles** rather than strictly in
87 terms of individual subject identities. This is important for scalability and manageability of access control
88 systems.

- 89 The policies specified in this profile can answer two types of questions:
- 90 1. If a subject has **roles** R1 , R2, ... Rn enabled, can subject X access a given resource using a
91 given action?
 - 92 2. If a subject has **roles** R1 , R2, ... Rn enabled, does that mean the subject will have **permissions**
93 associated with a given **role** R'? That is, is **role** R' either equal to or junior to any of **roles** R1 ,
94 R2, ... Rn?

95 The policies specified in this profile do not answer the question “What set of **roles** does subject X have?”
96 That question must be handled by a **Role Enablement Authority**, and not directly by an XACML PDP.
97 Such an entity may make use of XACML policies, but will need additional information. See Section 3:
98 Assigning and Enabling Role Attributes for more information about **Role Enablement Authorities**.

99 The policies specified in this profile assume all the **roles** for a given subject have already been enabled at
100 the time an authorization decision is requested. They do not deal with an environment in which **roles**
101 must be enabled dynamically based on the resource or actions a subject is attempting to perform. For
102 this reason, the policies specified in this profile also do not deal with static or dynamic “Separation of
103 Duty” (see [ANSI-RBAC]). A future profile may address the requirements of this type of environment.

104 1.8 Role

105 In this profile, **roles** are expressed as XACML Subject Attributes. There is one exception: in a
106 HasPrivilegesOfRole <Policy>, the **role** appears as a Resource Attribute. See Section 2.5:
107 HasPrivilegesOfRole Policies and Requests for more information.

108 **Role** attributes may be expressed in either of two ways, depending on the requirements of the application
109 environment. In some environments there may be a small number of “**role** attributes”, where the name of
110 each such attribute is some name indicating “role”, and where the value of each such attribute indicates
111 the name of the **role** held. For example, in this first type of environment, there may be one “**role** attribute”
112 having the AttributeId “&role;” (this profile recommends use of this identifier). The possible **roles** are
113 values for this one attribute, and might be “&roles;officer”, “&roles;manager”, and “&roles;employee”. This
114 way of expressing **roles** works best with the XACML way of expressing policies. This method of
115 identifying **roles** is also most conducive to interoperability.

116 Alternatively, in other application environments, there may be a number of different attribute identifiers,
117 each indicating a different **role**. For example, in this second type of environment, there might be three
118 attribute identifiers: “urn:someapp:attributes:officer-role”, “urn:someapp:attributes:manager-role”, and
119 “urn:someapp:attributes:employee-role”. In this case the value of the attribute may be empty or it may
120 contain various parameters associated with the **role**. XACML policies can handle **roles** expressed in this
121 way, but not as naturally as in the first way.

122 XACML supports multiple subjects per access request, indicating various entities that may be involved in
123 making the request. For example, there is usually a human user who initiates the request, at least
124 indirectly. There are usually one or more applications or code bases that generate the actual low-level
125 access request on behalf of the user. There is some computing device on which the application or code
126 base is executing, and this device may have an identity such an IP address. XACML identifies each such
127 Subject with a Category xml attribute in the <Attributes> element that indicates the type of subject
128 being described. For example, the human user has a Category of &subject-category;access-subject;
129 the application that generates the access request has a Category of &subject-category;codebase and
130 so on. In this profile, a **role** attribute may be associated with any of the categories of subjects involved in
131 making an access request.

132 1.9 Policies

133 In this profile, three types of policies are specified.

- 134 1. **Role <PolicySet> or RPS**: a <PolicySet> that associates holders of a given **role** attribute
135 and value with a Permission <PolicySet> that contains the actual **permissions** associated with
136 the given **role**. The <Target> element of a Role <PolicySet> limits the applicability of the
137 <PolicySet> to subjects holding the associated **role** attribute and value. Each Role

- 138 <PolicySet> references a single corresponding Permission <PolicySet> but does not
139 contain or reference any other <Policy> or <PolicySet> elements.
- 140 2. **Permission <PolicySet> or PPS:** a <PolicySet> that contains the actual **permissions**
141 associated with a given **role**. It contains <PolicySet> and <Policy> elements and <Rules>
142 that describe the resources and actions that subjects are permitted to access, along with any
143 further conditions on that access, such as time of day. A given Permission <PolicySet> may
144 also contain references to Permission <PolicySet>s associated with other **roles** that are junior
145 to the given **role**, thereby allowing the given Permission <PolicySet> to inherit all **permissions**
146 associated with the **role** of the referenced Permission <PolicySet>. The <Target> element of
147 a Permission <PolicySet>, if present, must not limit the subjects to which the <PolicySet> is
148 applicable.
 - 149 3. **HasPrivilegesOfRole <Policy>:** a <Policy> in a Permission <PolicySet> that supports
150 requests asking whether a subject has the privileges associated with a given **role**. If this type of
151 request is to be supported, then a HasPrivilegesOfRole <Policy> must be included in each
152 Permission <PolicySet>. Support for this type of <Policy>, and thus for requests asking
153 whether a subject has the privileges associated with a given **role**, is optional.

154 Permission <PolicySet> instances must be stored in the policy repository in such a way that they can
155 never be used as the initial policy for an XACML PDP; Permission <PolicySet> instances must be
156 reachable only through the corresponding Role <PolicySet>. This is because, in order to support
157 hierarchical **roles**, a Permission <PolicySet> must be applicable to every subject. The Permission
158 <PolicySet> depends on its corresponding Role <PolicySet> to ensure that only subjects holding
159 the corresponding **role** attribute will gain access to the **permissions** in the given Permission
160 <PolicySet>.

161 Use of separate Role <PolicySet> and Permission <PolicySet> instances allows support for
162 Hierarchical **RBAC**, where a more **senior role** can acquire the **permissions** of a more **junior role**. A
163 Permission <PolicySet> that does not reference other Permission <PolicySet> elements could
164 actually be an XACML <Policy> rather than a <PolicySet>. Requiring it to be a <PolicySet>,
165 however, allows its associated **role** to become part of a **role** hierarchy at a later time without requiring
166 any change to other policies.

167 1.10 Multi-Role Permissions

168 In this profile, it is possible to express policies where a user must hold several **roles** simultaneously in
169 order to gain access to certain **permissions**. For example, changing the care instructions for a hospital
170 patient may require that the Subject performing the action have both the physician **role** and the staff **role**.

171 These policies may be expressed using a Role <PolicySet> where the <Target> element requires the
172 <Attributes> element with the subject attribute category to have all necessary **role** attributes. This is
173 done by using a single <AllOf> element containing multiple <Match> elements. The associated
174 Permission <PolicySet> should specify the **permissions** associated with Subjects who simultaneously
175 have all the specified **roles** enabled.

176 The Permission <PolicySet> associated with a multi-role policy may reference the Permission
177 <PolicySet> instances associated with other **roles**, and thus may inherit **permissions** from other
178 **roles**. The **permissions** associated with a given multi-role <PolicySet> may also be inherited by
179 another **role** if the other **role** includes a reference to the Permission <PolicySet> associated with the
180 multi-role policy in its own Permission <PolicySet>.

2 Example

181

182 {non-normative}

183 This section presents a complete example of the types of policies associated with *role* based access
184 control.

185 Assume an organization uses two *roles*, manager and employee. In this example, they are expressed
186 as two separate values for a single XACML Attribute with `AttributeId` “&role;”. The &role; Attribute
187 values corresponding to the two *roles* are “&roles;employee” and “&roles;manager”. An employee has
188 *permission* to create a purchase order. A manager has *permission* to sign a purchase order, plus any
189 *permissions* associated with the employee *role*. The manager *role* therefore is senior to the employee
190 *role*, and the employee *role* is junior to the manager *role*.

191 According to this profile, there will be two Permission <PolicySet> instances: one for the manager *role*
192 and one for the employee *role*. The manager Permission <PolicySet> will give any Subject the
193 specific *permission* to sign a purchase order and will reference the employee Permission <PolicySet>
194 in order to inherit its *permissions*. The employee Permission <PolicySet> will give any Subject the
195 *permission* to create a purchase order.

196 According to this profile, there will also be two Role <PolicySet> instances: one for the manager *role*
197 and one for the employee *role*. The manager Role <PolicySet> will contain a <Target> requiring that
198 the Subject hold a &role; Attribute with a value of “&roles;manager”. It will reference the manager
199 Permission <PolicySet>. The employee Role <PolicySet> will contain a <Target> requiring that
200 the Subject hold a &role; Attribute with a value of “&roles;employee”. It will reference the employee
201 Permission <PolicySet>.

202 The actual XACML policies implementing this example follow.

2.1 Permission <PolicySet> for the manager role

203

204 The following Permission <PolicySet> contains the *permissions* associated with the manager *role*.
205 The PDP's policy retrieval must be set up such that access to this <PolicySet> is gained only by
206 reference from the manager Role <PolicySet>.

207

```
208 <PolicySet xmlns="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17"  
209   xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance"  
210   xsi:schemaLocation="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17 xacml-  
211   core-v3-schema-wd-17.xsd"  
212   PolicySetId="PPS:manager:role"  
213   Version="1.0"  
214   PolicyCombiningAlgId="&policy-combine;permit-overrides">  
215   <Target/>  
216  
217   <!-- Permissions specifically for the manager role -->  
218   <Policy PolicyId="Permissions:specifically:for:the:manager:role"  
219     Version="1.0"  
220     RuleCombiningAlgId="&rule-combine;permit-overrides">  
221     <Target/>  
222     <!-- Permission to sign a purchase order -->  
223     <Rule RuleId="Permission:to:sign:a:purchase:order" Effect="Permit">  
224       <Target>  
225         <AnyOf>  
226           <AllOf>  
227             <Match MatchId="&function:string-equal">  
228               <AttributeValue  
229                 DataType="&xml:string">purchase order</AttributeValue>  
230               <AttributeDesigner  
231                 MustBePresent="false"
```

```

232         Category="&category;resource"
233         AttributeId="&resource;resource-id"
234         DataType="&xml:string"/>
235     </Match>
236 </AllOf>
237 </AnyOf>
238 <AnyOf>
239     <AllOf>
240         <Match MatchId="&function;string-equal">
241             <AttributeValue
242                 DataType="&xml:string">sign</AttributeValue>
243             <AttributeDesignator
244                 MustBePresent="false"
245                 Category="&category;action"
246                 AttributeId="&action;action-id"
247                 DataType="&xml:string"/>
248         </Match>
249     </AllOf>
250 </AnyOf>
251 </Target>
252 </Rule>
253 </Policy>
254
255 <!-- Include permissions associated with employee role -->
256 <PolicySetIdReference>PPS:employee:role</PolicySetIdReference>
257 </PolicySet>

```

258 *Listing 1 Permission <PolicySet> for managers*

259 2.2 Permission <PolicySet> for employee role

260 The following Permission <PolicySet> contains the **permissions** associated with the employee **role**.
261 The PDP's policy retrieval must be set up such that access to this <PolicySet> is gained only by
262 reference from the employee Role <PolicySet> or by reference from the more senior manager Role
263 <PolicySet> via the manager Permission <PolicySet>.

264

```

265 <PolicySet xmlns="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17"
266     xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance"
267     xsi:schemaLocation="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17 xacml-
268 core-v3-schema-wd-17.xsd"
269     PolicySetId="PPS:employee:role"
270     Version="1.0"
271     PolicyCombiningAlgId="&policy-combine;permit-overrides">
272
273     <Target/>
274     <!-- Permissions specifically for the employee role -->
275     <Policy PolicyId="Permissions:specifically:for:the:employee:role"
276         Version="1.0"
277         RuleCombiningAlgId="&rule-combine;permit-overrides">
278         <Target/>
279         <!-- Permission to create a purchase order -->
280         <Rule RuleId="Permission:to:create:a:purchase:order" Effect="Permit">
281             <Target>
282                 <AnyOf>
283                     <AllOf>
284                         <Match MatchId="&function;string-equal">
285                             <AttributeValue
286                                 DataType="&xml:string">purchase order</AttributeValue>
287                             <AttributeDesignator
288                                 MustBePresent="false"
289                                 Category="&category;resource"
290                                 AttributeId="&resource;resource-id"

```

```

291         DataType="&xml:string"/>
292     </Match>
293 </AllOf>
294 </AnyOf>
295 <AnyOf>
296     <AllOf>
297         <Match MatchId="&function:string-equal">
298             <AttributeValue
299                 DataType="&xml:string">create</AttributeValue>
300             <AttributeDesignator
301                 MustBePresent="false"
302                 Category="&category;action"
303                 AttributeId="&action;action-id"
304                 DataType="&xml:string"/>
305         </Match>
306     </AllOf>
307 </AnyOf>
308 </Target>
309 </Rule>
310 </Policy>
311 </PolicySet>

```

312 *Listing 2 Permission <PolicySet> for employees*

313 **2.3 Role <PolicySet> for the manager role**

314 The following Role <PolicySet> is applicable, according to its <Target>, only to Subjects who hold a
315 &role; Attribute with a value of "&roles;manager". The <PolicySetIdReference> points to the
316 Permission <PolicySet> associated with the manager *role*. That Permission <PolicySet> may be
317 viewed in Section 2.1: Permission <PolicySet> for the manager *role* above.

318

```

319 <PolicySet xmlns="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17"
320     xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance"
321     xsi:schemaLocation="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17 xacml-
322 core-v3-schema-wd-17.xsd"
323     PolicySetId="RPS:manager:role"
324     Version="1.0"
325     PolicyCombiningAlgId="&policy-combine;permit-overrides">
326 <Target>
327     <AnyOf>
328         <AllOf>
329             <Match MatchId="&function:anyURI-equal">
330                 <AttributeValue
331                     DataType="&xml:anyURI">&roles;manager</AttributeValue>
332                 <AttributeDesignator
333                     MustBePresent="false"
334                     Category="&subject-category;access-subject"
335                     AttributeId="&role;"
336                     DataType="&xml:anyURI"/>
337             </Match>
338         </AllOf>
339     </AnyOf>
340 </Target>
341
342     <!-- Use permissions associated with the manager role -->
343     <PolicySetIdReference>PPS:manager:role</PolicySetIdReference>
344 </PolicySet>

```

345 *Listing 3 Role <PolicySet> for managers*

346 2.4 Role <PolicySet> for employee role

347 The following Role <PolicySet> is applicable, according to its <Target>, only to Subjects who hold a
348 &role; Attribute with a value of "&roles;employee". The <PolicySetIdReference> points to the
349 Permission <PolicySet> associated with the employee **role**. That Permission <PolicySet> may be
350 viewed in Section 2.2: Permission <PolicySet> for employee **role** above.

351

```
352 <PolicySet xmlns="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17"  
353   xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance"  
354   xsi:schemaLocation="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17 xacml-  
355 core-v3-schema-wd-17.xsd"  
356   PolicySetId="RPS:employee:role"  
357   Version="1.0"  
358   PolicyCombiningAlgId="&policy-combine;permit-overrides">  
359   <Target>  
360     <AnyOf>  
361       <AllOf>  
362         <Match MatchId="&function;anyURI-equal">  
363           <AttributeValue  
364             DataType="&xml;anyURI">&roles;employee</AttributeValue>  
365           <AttributeDesignator  
366             MustBePresent="false"  
367             Category="&subject-category;access-subject"  
368             AttributeId="&role;"  
369             DataType="&xml;anyURI"/>  
370         </Match>  
371       </AllOf>  
372     </AnyOf>  
373   </Target>  
374  
375   <!-- Use permissions associated with the employee role -->  
376   <PolicySetIdReference>PPS:employee:role</PolicySetIdReference>  
377 </PolicySet>
```

378 *Listing 4 Role <PolicySet> for employees*

379 2.5 HasPrivilegesOfRole Policies and Requests

380 An XACML **RBAC** system MAY choose to support queries of the form “Does this subject have the
381 privileges of **role X**?” If so, each Permission <PolicySet> MUST contain a HasPrivilegesOfRole
382 <Policy>.

383 For the Permission <PolicySet> for managers, the HasPrivilegesOfRole <Policy> would look as
384 follows:

385

```
386 <!-- HasPrivilegesOfRole Policy for manager role -->  
387 <Policy xmlns="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17"  
388   xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance"  
389   xsi:schemaLocation="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17 xacml-  
390 core-v3-schema-wd-17.xsd"  
391   PolicyId="Permission:to:have:manager:role:permissions"  
392   Version="1.0"  
393   RuleCombiningAlgId="&rule-combine;permit-overrides">  
394  
395   <Target/>  
396   <!-- Permission to have manager role permissions -->  
397   <Rule RuleId="Permission:to:have:manager:permissions" Effect="Permit">  
398     <Condition>  
399       <Apply FunctionId="&function;and">  
400         <Apply FunctionId="&function;anyURI-is-in">
```

```

401     <AttributeValue
402         DataType="&xml;anyURI">&roles;manager</AttributeValue>
403     <AttributeDesignator
404         MustBePresent="false"
405         Category="&category;resource"
406         AttributeId="&role;"
407         DataType="&xml;anyURI"/>
408 </Apply>
409 <Apply FunctionId="&function;anyURI-is-in">
410     <AttributeValue
411         DataType="&xml;anyURI">&actions;hasPrivilegesofRole</AttributeValue>
412     <AttributeDesignator
413         MustBePresent="false"
414         Category="&category;action"
415         AttributeId="&action;action-id"
416         DataType="&xml;anyURI"/>
417     </Apply>
418 </Apply>
419 </Condition>
420 </Rule>
421 </Policy>

```

422 *Listing 5 HasPrivilegesOfRole <Policy> for manager role*

423

424 For the Permission <PolicySet> for employees, the HasPrivilegesOfRole <Policy> would look as
425 follows:

426

```

427 <!-- HasPrivilegesOfRole Policy for employee role -->
428 <Policy xmlns="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17"
429     xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance"
430     xsi:schemaLocation="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17 xacml-
431 core-v3-schema-wd-17.xsd"
432     PolicyId="Permission:to:have:employee:role:permissions"
433     Version="1.0"
434     RuleCombiningAlgId="&rule-combine;permit-overrides">
435
436     <Target/>
437     <!-- Permission to have employee role permissions -->
438     <Rule RuleId="Permission:to:have:employee:permissions" Effect="Permit">
439         <Condition>
440             <Apply FunctionId="&function;and">
441                 <Apply FunctionId="&function;anyURI-is-in">
442                     <AttributeValue
443                         DataType="&xml;anyURI">&roles;employee</AttributeValue>
444                     <AttributeDesignator
445                         MustBePresent="false"
446                         Category="&category;resource"
447                         AttributeId="&role;"
448                         DataType="&xml;anyURI"/>
449                     </Apply>
450                 <Apply FunctionId="&function;anyURI-is-in">
451                     <AttributeValue
452                         DataType="&xml;anyURI">&actions;hasPrivilegesofRole</AttributeValue>
453                     <AttributeDesignator
454                         MustBePresent="false"
455                         Category="&category;action"
456                         AttributeId="&action;action-id"
457                         DataType="&xml;anyURI"/>
458                     </Apply>
459                 </Apply>
460             </Condition>

```

```
461 </Rule>
462 </Policy>
```

463 *Listing 6 HasPrivilegesOfRole <Policy> for employee role*

464
465 A Request asking whether subject Anne has the privileges associated with `&roles;manager` would look as
466 follows.

```
467
468 <Request xmlns="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17"
469   xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance"
470   xsi:schemaLocation="urn:oasis:names:tc:xacml:3.0:core:schema:wd-17 xacml-
471 core-v3-schema-wd-17.xsd"
472   CombinedDecision="false"
473   ReturnPolicyIdList="false">
474   <Attributes Category="&subject-category;access-subject">
475     <Attribute AttributeId="&subject;subject-id"
476       IncludeInResult="false">
477       <AttributeValue DataType="&xml:string">Anne</AttributeValue>
478     </Attribute>
479   </Attributes>
480   <Attributes Category="&category;resource">
481     <Attribute AttributeId="&role;"
482       IncludeInResult="false">
483       <AttributeValue DataType="&xml:anyURI">&roles;manager</AttributeValue>
484     </Attribute>
485   </Attributes>
486   <Attributes Category="&category;action">
487     <Attribute AttributeId="&action;action-id"
488       IncludeInResult="false">
489     <AttributeValue
490       DataType="&xml:anyURI">&actions;hasPrivilegesOfRole</AttributeValue>
491     </Attribute>
492   </Attributes>
493 </Request>
```

494 *Listing 7 Example of HasPrivilegesOfRole Request*

495
496 Either the `<Request>` must contain Anne's direct **roles** (in this case, `&roles;employee`), or else the
497 PDP's Context Handler must be able to discover them. **HasPrivilegesOfRole policies** do not do the job
498 of associating **roles** with subjects. See Section 3: Assigning and Enabling Role Attributes for more
499 information on how **roles** are associated with subjects.

500 3 Assigning and Enabling Role Attributes

501 {non-normative}

502 The assignment of various *role* attributes to users and the enabling of those attributes within a session
503 are outside the scope of the XACML PDP. There must be one or more separate entities, referred to a
504 **Role Enablement Authorities**, implemented to perform these functions. This profile assumes that the
505 presence in the XACML Request Context of a *role* attribute for a given user (Subject) is a valid
506 assignment at the time the access decision is requested

507 So where do a subject's *role* attributes come from? What does one of these **Role Enablement**
508 **Authorities** look like? The answer is implementation dependent and this profile prescribes no specific
509 form for them.

510 In some cases, *role* attributes might come from an identity management service that maintains
511 information about a user, including the subject's assigned or allowed *roles*; the identity management
512 service acts as the **Role Enablement Authority**. This service might store static *role* attributes in an
513 LDAP directory, and a PDP's Context Handler might retrieve them from there. Or this service might
514 respond to requests for a subject's *role* attributes from a PDP's Context Handler, where the requests are
515 in the form of SAML Attribute Queries.

516 **Role Enablement Authorities** could use XACML policies to determine whether a subject is allowed to
517 have a particular *role* attribute and value enabled. However, there are multiple possible ways to do so
518 depending on the specific requirements, so the XACML TC has decided to not standardize any specific
519 form for such policies in this profile.

520 4 Implementing the RBAC Model

521 {non-normative}

522 The following sections describe how to use XACML policies to implement various components of the
523 **RBAC** model as described in [ANSI-RBAC].

524 4.1 Core RBAC

525 {non-normative}

526 Core **RBAC**, as defined in [ANSI-RBAC], includes the following five basic data elements:

- 527 1. Users
- 528 2. **Roles**
- 529 3. Objects
- 530 4. Operations
- 531 5. **Permissions**

532 Users are implemented using XACML Subjects. Any of the XACML attribute `Category` values which are
533 semantically associated with subjects may be used, as appropriate.

534 **Roles** are expressed using one or more XACML Subject Attributes. The set of **roles** is very application-
535 and policy domain-specific, and it is very important that different uses of **roles** not be confused. For
536 these reasons, this profile does not attempt to define any standard set of **role** values, although this profile
537 does recommend use of a common `AttributeId` value of “urn:oasis:names:tc:xacml:2.0:subject:role”.
538 It is recommended that each application or policy domain agree on and publish a unique set of
539 `AttributeId` values, `DataType` values, and `<AttributeValue>` values that will be used for the
540 various **roles** relevant to that domain.

541 Objects are expressed using XACML Resources.

542 Operations are expressed using XACML Actions.

543 **Permissions** are expressed using XACML Role `<PolicySet>` and Permission `<PolicySet>` instances
544 as described in previous sections.

545 Core **RBAC** requires support for multiple users per **role**, multiple **roles** per user, multiple **permissions**
546 per **role**, and multiple **roles** per **permission**. Each of these requirements can be satisfied by XACML
547 policies based on this profile as follows. Note, however, that the actual assignment of **roles** to users is
548 outside the scope of the XACML PDP. For more information see Section 3: Assigning and Enabling Role
549 Attributes.

550 XACML allows multiple Subjects to be associated with a given **role** attribute. XACML Role
551 `<PolicySet>`s defined in terms of possession of a particular **role** `<Attribute>` and
552 `<AttributeValue>` will apply to any requesting user for which that **role** `<Attribute>` and
553 `<AttributeValue>` are in the XACML Request Context.

554 XACML allows multiple **role** attributes or **role** attribute values to be associated with a given Subject. If a
555 Subject has multiple **roles** enabled, then any Role `<PolicySet>` instance applying to any of those **roles**
556 may be evaluated, and the **permissions** in the corresponding Permission `<PolicySet>` will be
557 permitted. As described in Section 1.10: Multi-Role Permissions, it is even possible to define policies that
558 require a given Subject to have multiple **role** attributes or values enabled at the same time. In this case,
559 the **permissions** associated with the multiple-**role** requirement will apply only to a Subject having all the
560 necessary **role** attributes and values at the time an XACML Request Context is presented to the PDP for
561 evaluation.

562 The Permission `<PolicySet>` associated with a given **role** may allow access to multiple resources
563 using multiple actions. XACML has a rich set of constructs for composing **permissions**, so there are
564 multiple ways in which multi-permission **roles** may be expressed. Any Role A may be associated with a

565 Permission <PolicySet> B by including a <PolicySetIdReference> to Permission <PolicySet>
566 B in the Permission <PolicySet> associated with the Role A. In this way, the same set of **permissions**
567 may be associated with more than one **role**.

568 In addition to the basic Core **RBAC** requirements, XACML policies using this profile can also express
569 arbitrary conditions on the application of particular **permissions** associated with a **role**. Such conditions
570 might include limiting the **permissions** to a given time period during the day, or limiting the **permissions**
571 to **role** holders who also possess some other attribute, whether it is a **role** attribute or not.

572 **4.2 Hierarchical RBAC**

573 **{non-normative}**

574 Hierarchical **RBAC**, as defined in [ANSI-RBAC], expands Core **RBAC** with the ability to define
575 inheritance relations between **roles**. For example, Role A may be defined to inherit all **permissions**
576 associated with Role B. In this case, Role A is considered to be senior to Role B in the **role** hierarchy. If
577 Role B in turn inherits **permissions** associated with Role C, then Role A will also inherit those
578 **permissions** by virtue of being senior to Role B.

579 XACML policies using this profile can implement **role** inheritance by including a
580 <PolicySetIdReference> to the Permission <PolicySet> associated with one **role** inside the
581 Permission <PolicySet> associated with another **role**. The **role** that includes the
582 <PolicySetIdReference> will then inherit the **permissions** associated with the referenced **role**.

583 This profile structures policies in such a way that inheritance properties may be added to a **role** at any
584 time without requiring changes to <PolicySet> instances associated with any other **roles**. An
585 organization may not initially use **role** hierarchies, but may later decide to make use of this functionality
586 without having to rewrite existing policies.

587 5 Profile

588 5.1 Roles and Role Attributes

589 **Roles** SHALL be expressed using one or more XACML Attributes. Each application domain using this
590 profile for **role** based access control SHALL define or agree upon one or more `AttributeId` values to
591 be used for **role** attributes. Each such `AttributeId` value SHALL be associated with a set of permitted
592 values and their `DataTypes`. Each permitted value for such an `AttributeId` SHALL have well-defined
593 semantics for the use of the corresponding value in policies.

594 This profile RECOMMENDS use of the “urn:oasis:names:tc:xacml:2.0:subject:role” `AttributeId` value
595 for all **role** attributes. Instances of this Attribute SHOULD have a `DataType` of
596 “http://www.w3.org/2001/XMLSchema#anyURI”.

597 5.2 Role Assignment or Enablement

598 A **Role Enablement Authority** is responsible for assigning **roles** to users and for enabling **roles** for use
599 within a user's session. This profile prescribes no specific form for a **Role Enablement Authority**.

600 5.3 Access Control

601 **Role** based access control SHALL be implemented using two types of `<PolicySet>`s: Role
602 `<PolicySet>`, Permission `<PolicySet>`. The specific functions and requirements of these two types
603 of `<PolicySet>`s are as follows.

604 For each **role**, one Role `<PolicySet>` SHALL be defined. Such a `<PolicySet>` SHALL contain a
605 `<Target>` element that makes the `<PolicySet>` applicable only to Subjects having the XACML
606 Attribute associated with the given **role**; the `<Target>` element SHALL NOT restrict the Resource,
607 Action, or Environment. Each Role `<PolicySet>` SHALL contain a single `<PolicySetIdReference>`
608 element that references the unique Permission `<PolicySet>` associated with the **role**. The Role
609 `<PolicySet>` SHALL NOT contain any other `<Policy>`, `<PolicySet>`, `<PolicyIdReference>`, or
610 `<PolicySetIdReference>` elements.

611 For each **role**, one Permission `<PolicySet>` SHALL be defined. Such a `<PolicySet>` SHALL contain
612 `<PolicySet>`, `<Policy>` and `<Rule>` elements that specify the types of access permitted to Subjects
613 having the given **role**. The `<Target>` of the `<PolicySet>` and its included or referenced
614 `<PolicySet>`, `<Policy>`, and `<Rule>` elements SHALL NOT limit the Subjects to which the
615 Permission `<PolicySet>` is applicable.

616 If a given **role** inherits **permissions** from one or more **junior roles**, then the Permission `<PolicySet>`
617 for the given (senior) **role** SHALL include a `<PolicySetIdReference>` element for each **junior role**.
618 Each such `<PolicySetIdReference>` shall reference the Permission `<PolicySet>` associated with
619 the **junior role** from which the **senior role** inherits.

620 A Permission `<PolicySet>` MAY include a `HasPrivilegesOfRole <Policy>`. Such a `<Policy>` SHALL
621 have a `<Rule>` element with an effect of “Permit”. This Rule SHALL permit any Subject to perform an
622 Action with an Attribute having an `AttributeId` of `&action;action-id`, a `DataType` of `&xml;anyURI`, and
623 an `<AttributeValue>` having a value of `&actions;hasPrivilegesOfRole` on a Resource having an
624 Attribute that is the **role** to which the Permission `<PolicySet>` applies (for example, an `AttributeId`
625 of `&role;`, a `DataType` of `&xml;anyURI`, and an `<AttributeValue>` whose value is the URI of the
626 specific **role** value). Note that the **role** Attribute, which is a Subject Attribute in a Role `<PolicySet>`
627 `<Target>`, is treated as a Resource Attribute in a `HasPrivilegesOfRole <Policy>`.

628 The organization of any repository used for policies and the configuration of the PDP SHALL ensure that
629 the PDP can never use a Permission `<PolicySet>` as the PDP's initial policy.

630 **6 Identifiers**

631 This profile defines the following URN identifiers.

632 **6.1 Profile Identifier**

633 The following identifier SHALL be used as the identifier for this profile when an identifier in the form of a
634 URI is required.

635 urn:oasis:names:tc:xacml:3.0:profiles:rbac:core-hierarchical

636 **6.2 Role Attribute**

637 The following identifier MAY be used as the `AttributeId` for **role** Attributes.

638 urn:oasis:names:tc:xacml:2.0:subject:role

639 **6.3 Action Attribute Values**

640 The following identifier MAY be used as the `<AttributeValue>` of the `&action;action-id` Attribute in a
641 `HasPrivilegesOfRole` `<Policy>`.

642 urn:oasis:names:tc:xacml:2.0:actions:hasPrivilegesOfRole

643

644 **7 Conformance**

645 An implementation may conform to this profile in one or more of the following ways.

646 **7.1 As a policy processor**

647 An implementation conforms to this specification as a policy processor if it makes use of XACML policies
648 in the manner described in sections 5 and 6.

649 **7.2 As an XACML request generator**

650 An implementation conforms to this specification as an XACML request generator if it produces XACML
651 requets in the manner described in sections 5 and 6.

652 **Appendix A. Acknowledgments**

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655
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Appendix B. Revision History

Revision	Date	Editor	Changes Made
WD 1	[Rev Date]	Erik Rissanen	Initial update to XACML 3.0.
WD 2	28 Dec 2007	Erik Rissanen	Update to the current OASIS template.
WD 3	4 Nov 2008	Erik Rissanen	Fixed typos in the examples.
WD 4	5 Apr 2009	Erik Rissanen	Editorial cleanups. Added conformance section.
WD 5	14 Dec 2009	Erik Rissanen	Also allow <PolicySet> in permission policysset.
WD 06	17 Dec 2009	Erik Rissanen	Fixed formatting issues Updated acknowledgments
WD 07	12 Jan 2010	Erik Rissanen	Updated cross references. Corrected examples so they are valid against the XACML schema. Updated acknowledgments
WD 08	8 Mar 2010	Erik Rissanen	Updated cross references Fixed OASIS formatting issues Removed reference to XACML 2.0 intro
WD 09	24 May 2011	Erik Rissanen	Also allow <PolicySet> in permission policysset in the non-normative text in section 1.8.
WD 10	23 Jan 2014	Erik Rissanen	Migrated to current OASIS document template.
WD 11	15 May 2014	Erik Rissanen	Removed examples of XACML based role enablement authorities.